

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 SCI-06 ABF-01 OMB-01 TRSE-00 SAM-01

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TO SECSTATE WASHDC 5117

INFO AEC GERMANTOWN

UNCLAS SECTION 1 OF 3 IAEA VIENNA 8352

E.O. 11652: N/A

TAGS: AORG, AFIN, TECH, IAEA

SUBJECT: IAEA 18TH GENERAL CONFERENCE - PROGRAM,

TECHNICAL AND BUDGET COMMITTEE

1. SUMMARY: PT&B COMMITTEE REPORTED FAVORABLY ON
PROGRAM AND BUDGET FOR 1975-80 AFTER GENERAL APPROVAL
OF INCREASING AGENCY ACTIVITIES RELATED TO NUCLEAR
POWER AND NUCLEAR SAFETY, AND APPROVAL BY MOST DELEGATES
FOR ENTIRE PROPOSED PROGRAM OF WORK. COMMITTEE ACCEPTED
BOARD RECOMMENDATION THAT TARGET FOR VOLUNTARY CON-
TRIBUTIONS IN 1975 BE SET AT \$4.5-MILLION; PER INSTRUCTIONS,
US RESERVED POSITION AS TO SIZE OF ITS CASH CONTRIBUTION
TOWARD SUCH TARGET. COMMITTEE ALSO APPROVED SCALE OF
ASSESSMENTS FOR 1975, WHICH INCLUDES REDUCTION IN US
BASE RATE OF ASSESSMENT FROM 31.47 TO 27.66 PER CENT;
ITEM WAS CALLED UP SUDDENLY LATE IN EVENING AFTER MANY
POTENTIALLY UNFRIENDLY DELEGATIONS HAD LEFT ROOM.
END SUMMARY.

2. PROGRAM CONTENT: VIRTUALLY ALL DELS SPEAKING
ENDORSED PROPOSED PROGRAM OF WORK FOR 1975-80 (GC/XVIII)/526
AND ADD.1), EITHER BY GENERAL REFERENCE OR BY LISTING
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SPECIFIC PROGRAM ACTIVITIES (SOCIALIST COUNTRIES AND SOME

LDCS COMMONLY RECITED SUCH "LAUNDRY LIST" STATEMENTS OF SUPPORT). SUPPORT WAS ESPECIALLY WARM AND PRACTICALLY UNANIMOUS FOR INCREASING AGENCY ACTIVITIES RELATED TO NUCLEAR POWER, ESPECIALLY REGARDING INTRODUCTION IN LDCS; TRAINING FOR THIS PURPOSE; AND PROGRAM FOR PREPARATION OF NUCLEAR SAFETY STANDARDS FOR POWER REACTORS. SEVERAL LDCS (ESPECIALLY INDIA, INDONESIA) CONDITIONED THIS ENDORSEMENT ON NUCLEAR POWER-RELATED ACTIVITIES NOT CAUSING REDUCTIONS IN OTHER PROGRAMS OF SUBSTANTIAL INTEREST TO LDCS, E.G., IN AREAS OF FOOD AND AGRICULTURE AND LIFE SCIENCES. ASIDE FROM SEVERAL RELATIVELY MINOR QUIBBLES, ONLY POINT OF PROGRAMMATIC SUBSTANCE IN DISCUSSION WAS AUSTRALIAN STATEMENT (REPEAT OF REMARKS MADE AT PRE-GC BOARD MEETING) SUGGESTING THAT SENIOR ADVISORY GROUP (WHICH WILL FORM APEX OF WORK OF SAFETY STANDARDS) SHOULD INCLUDE REPRESENTATIVES OF CONSUMER, AS WELL AS SUPPLIER, COUNTRIES. PHILIPPINES AND EGYPT PICKED UP THIS POINT, AS DID PT&B COMMITTEE REPORT TO PLENARY (GC(XVIII)/539, COPIES POUCHED). IN RESPONSE, SECRETARIAT REFERRED TO DG STATEMENT TO BOARD THAT COMPOSITION OF SAG WOULD BE REVIEWED, AND NUMBER OF COUNTRIES INVITED TO PARTICIPATE MIGHT BE INCREASED BY ONE OR TWO, TO PROVIDE REPRESENTATION FOR SUCH CONSUMER COUNTRIES. COMMENT: AUSTRALIAN REP BECAME WORRIED AFTER HIS STATEMENT WAS PICKED UP BY LDCS, AS HIS INTENT WAS TO SECURE PARTICIPATION OF AUSTRALIA AND SIMILARLY-SITUATED STATES IN SAG, NOT CREATE A CUMBERSOME BODY OF STATES WITH LITTLE OR NOTHING TO CONTRIBUTE. MISSION CONSIDERS, HOWEVER, THAT THIS WILL NOT RPT NOT BE SERIOUS ISSUE, AND SHOULD BE SETTLED BY ADDITION OF ONE OR TWO "CONSUMERS" SUCH AS AUSTRALIA TO SAG INVITATION LIST. END COMMENT.

3. BUDGETARY LEVELS AND PRIORITIES: NUMBER OF ADVANCED COUNTRIES CONTINUED FROM ENDORSEMENT OF GENERAL THRUST OF DRAFT PROGRAM OF WORK TO CRITICIZE OVERALL LEVELS OR RATE OF INCREASE IN BUDGET AND TO CALL, WITH VARYING DEGREES OF EMPHASIS, FOR REDUCTIONS IN (GENERALLY UNSPECIFIED) PROGRAMS OF LESSER PRIORITY, BUDGETARY RESTRAINT, AND CONTINUING EFFORT TO FIX RELATIVE PRIORITIES IN AGENCY'S PROGRAM AND OFFSET BUDGETARY INCREASES BY UNCLASSIFIED

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REDUCTIONS IN OTHER PROGRAMS. BELGIUM, AUSTRALIA, SWITZERLAND, FRG AND, WITH SPECIAL EMPHASIS, ITALY MADE SUCH STATEMENTS AND FRANCE STATED IN THIS CONNECTION THAT IF BUDGET PUT TO VOTE, FRANCE COULD NOT APPROVE IT. AS USUAL, SOCIALIST STATES SPEAKING COMBINED GLOWING ENDORSEMENT OF PROGRAM WITH GLOWERING OBJECTION TO CONSEQUENT BUDGETARY AND STAFFING INCREASES; ONLY EXCEPTION WAS ROMANIA WHICH, FOR FIRST TIME IN OUR MEMORY FOR

SOCIALIST STATE, STATED IT AGREED TO BUDGETARY APPROPRIATION RESOLUTIONS. IN ITS STATEMENT, US NOTED THAT WHILE EFFORT TO IDENTIFY AND RATIONALIZE PROGRAM PRIORITIES AND REDUCE ACTIVITIES TRULY OF LOW PRIORITY MUST CONTINUE, IT WAS ALSO NECESSARY TO RECALL THAT PROGRAMMATIC DECISIONS INEVITABLY HAD BUDGETARY CONSEQUENCES, AND THAT IF MEMBERS WISHED TO URGE OR SUPPORT INITIATION OF NEW AGENCY ACTIVITIES, THEY MUST BE PREPARED TO PAY RESULTING BILLS. SECRETARIAT NOTED THAT WHEN BUDGET ESTIMATES WERE INCREASED EARLY THIS YEAR, PRIMARILY FOR PROGRAM EXPANSIONS RELATED TO NUCLEAR POWER AND NUCLEAR SAFETY, DG HAD PROPOSED REDUCTIONS IN EXCESS OF \$400,000 TO PARTIALLY OFFSET INCREASES.

4. SAFEGUARDS COSTS AND FINANCING: AS USUAL, NUMBER OF LDCS INCLUDING PHILIPPINES, COLOMBIA, INDIA (WHOOE GENERAL DEBATE REMARKS ON SAFEGUARDS FINANCING FORMULA REPORTED VERBATIM SEPTEL), PAKISTAN, COSTA RICA, ETC., OBJECTED TO STEADILY RISING COSTS OF SAFEGUARDS PROGRAM. CONTENT OF OBJECTIONS VARIED FROM STRAIGHT BUDGETARY OPPOSITION AND OBJECTION THAT SAFEGUARDS SQUEEZING OTHER REGULAR BUDGET PROGRAMS OF INTEREST TO LDCS, TO ARGUMENT THAT RESOURCES

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DEVOTED TO TA WERE NOT RPT NOT BEING KEPT IN REASONABLE BALANCE WITH SAFEGUARDS. AS USUAL, RECORD REFLECTED VOCAL CONTENTION BY LDCS THAT SAFEGUARDS WERE OF NO RPT NO

INTEREST TO LDCS, WHO WERE MAJORITY OF MEMBERS IN AGENCY AND HAD JOINED IT FOR TA AND OTHER SERVICES THEY COULD RECEIVE FROM IT; SEVERAL ALSO ENDORSED INDIAN COMMENTS THAT SAFEGUARDS FINANCING FORMULA HAD NOT RPT NOT DEVELOPED IN MANNER FORESEEN BY LDCS IN 1971, AND SHOULD BE REVIEWED. INDONESIA, AT END OF DISCUSSION, REQUESTED THAT RECORD REFLECT ITS FORMAL RESERVATION AS TO APPROPRIATIONS FOR SAFEGUARDS, AND ALLOCATION OF COSTS, WHICH WERE RESPECTIVELY TO HIGH AND TOO GREAT A BURDEN ON LDCS. COMMENT: THIS DISCUSSION BROKE NO NEW GROUND; WE HAVE HEARD SAME THINGS IN BOARD, FROM MANY OF SAME PEOPLE, OVER PAST YEAR. MISSION FORESEES CONTINUING AND INCREASING DRUMFIRE OF SUCH COMMENTS IN BOARD OVER COMING YEAR, WHICH WOULD CAUSE PROBLEMS WHEN SAFEGUARDS BUDGET FOR 1976 IS CONSIDERED (E.G., PAKISTAN URGED THAT BOARD WAIT UNTIL AFTER NPT REVCON IN MAY BEFORE APPROVING 1976 SAFEGUARDS ESTIMATES) AND WILL ALMOST CERTAINLY BE A FAIRLY TOUGH PROBLEM TO HANDLE WHEN US VOLUNTARY OFFER SAFEGUARDS AGREEMENT IS PRESENTED TO BOARD. LDCS WILL OBVIOUSLY CONTINUE TO BUILD STRONG RECORD OF OPPOSITION PRIOR TO REVIEW OF SAFEGUARDS FINANCING FORMULA DURING 1976, AND MAY EVEN ATTEMPT UNCLASSIFIED

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(E.G., INDIAN STATEMENT IN GENERAL DEBATE) TO PROVOKE MAJOR DISCUSSION PRIOR TO THAT TIME IN BOARD OF NPT REVCON. END COMMENT.

5. DISCUSSION ALSO PRODUCED FOLLOWING POINTS WHICH MAY BE OF INTEREST TO SPECIFIC OFFICES IN DEPT. AND/OR AEC, FROM INDIVIDUAL DELEGATION STATEMENTS:

A. INIS: BELGIUM SUGGESTED THAT INIS ADVISORY COMMITTEE MEETING THIS DECEMBER SHOULD CONSIDER STEPS TO INCREASE PROFITABILITY OF INIS OPERATIONS, WITH AIM OF MAKING THEM AT LEAST FULLY SELF-SUPPORTING. NETHERLANDS CALLED FOR REVIEW OF INTERFACE BETWEEN INIS AND USAEC NSA TO INSURE NON-DUPLICATION OF EFFORT.

B. NUCLEAR FUEL CYCLE: ARGENTINA GAVE STRONG ENDORESEMENT TO AGENCY SERVICES IN FUEL CYCLE TECHNOLOGY, CALLED FOR AGENCY TO CONSIDER ESTABLISHING DATA BANK ON REACTOR COMPONENTS, AND PANEL OF QUALIFIED PERSONNEL ABLE TO RESPOND ON SHORT NOTICE TO REQUESTS FOR ASSISTANCE FROM LDCS IN HIGHLY-SPECIALIZED AREAS OF FUEL CYCLE TECHNOLOGY. EGYPT SUGGESTED AGENCY MARKET SURVEY OF WORLDWIDE REQUIREMENTS FOR FUEL CYCLE FACILITIES AND SERVICES IN FACE OF GROWING USE OF NUCLEAR POWER IN LDCS. FOLLOWING USUAL PATTERN, PAKISTAN COMMENDED AGENCY EFFORTS TO PROMOTE DEVELOPMENT AND AVAILABILITY OF SMALL AND MEDIUM NUCLEAR POWER REACTORS FOR USE IN LDCS.

C. FOOD AND AGRICULTURE: FOLLOWING ON LARGE NUMBER

OF GENERAL ENDORSEMENTS OF PROGRAM OF JOINT FAO/IAEA DIVISION(COUPLED IN MANY CASES WITH SUGGESTIONS THAT FAO SHOULD BE PROVIDING MORE SUPPORT IN VIEW OF GROWING WORLD FOOD CRISIS), PAKISTAN SUGGESTED THAT DG PREPARE AND SUBMIT TO BOARD IN FEBURARY SPECIAL PROPOSAL OF EXPANDED ACTION PROGRAM, TO BE FUNDED BY VOLUNTARY CONTRIBUTIONS ON ORDER OF \$5-MILLION PER ANNUM, IN SUBJECTS DEALT WITH BY JOINT DIVISION. FRG NOTED THAT ITS CONSIDERABLE SPECIAL CONTRIBUTIONS IN CONNECTION JOINT AGENCY/FRG PROTEIN IMPORVEMENT PROGRAM AND (ANNOUNCED AT THIS GC) NEW 5-YEAR, \$1-MILLION PROGRAM OF RESEARCH IN NITROGEN FERTILIZER RESIDUES, WOULD FIT IN WITH SUCH CONCEPTION. COMMENT: RHETORIC ASIDE, THIS IS AN AREA OF AGENCY PROGRAM WHICH WILL CLEARLY BE SUBJECT OF INCREASING INTEREST AND CONCERN, REFLECTED IN DEMANDS FOR MORE SUPPORT AND UNCLASSIFIED

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EXPANSION OF ITS ACTIVITIES, ESPECIALLY FOLLOWING WORLD FOOD CONFERENCE NEXT NOVEMBER AND ITS EXPECTED STRESS ON RESEARCH AND DEVELOPMENT IN CROP IMPORVEMENT, FERTILIZER UTILIZATION AND FFOD PRESERVATION, ALL OF WHICH ARE CENTRAL TO JOINT DIVISION PROGRAM. MISSION WILL SHORTLY BE SUBMITTING SUGGESTIONS FOR ADDITIONAL US SUPPORT FOR THIS AGENCY ACTIVITY CONSISTENT WITH SECRETARY'S EMPHASIS TO UNGA ON IMPORTANCE OF FOOD AND AGRICULTURE PROGRAMS IN UN FAMILY. END COMMENT.

D. LIFE SCIENCES: SECRETARIAT AND NUMBER OF OTHER DELS EXPRESSED CONSIDERATLE INTEREST IN US SUGGESTION (IN CHAIRMAN RAY'S GENERAL DEBATE STATEMENT) FOR EXPANSION OF EFFORTS RELATED TO DELIVERY OF NUCLEAR MEDICINE SERVICES IN LDCS, AND MISSION LOOKS FORWARD TO VISIT OF LIVERMAN, USAEC, FOR FUTHER DISCUSSION. FRG SUGGESTED THAT AGENCY AND WHO STUDY ESTABLISHMENT OF A JOINT DIVISION, SIMILAR TO THAT WITH FAO, IN AREA OF NUCLEAR MEDICINE AND LIFE SCIENCES; US SUPPORTED STUDY OF THIS IDEA, AND SECRETARIAT WILL BE DISCUSSING IT FURTHER WITH US AND FRG MISSIONS. COMMENT: LIKE MOST USEFUL IDEAS INVOLVING COOPERATION WITH OTHER AGENCIES IN UN FAMILY, BOTH OF THESE ARE UNLIKELY TO GET FAR OFF GROUND UNLESS THERE IS CORRESPONDING URGING FROM MEMBER STATES IN WHO GOVERNING BODIES AS WELL. MISSION SUGGESTS THAT BOTH PROPOSALS RECEIVE CAREFUL STUDY AND THAT INTERESTED OFFICES IN STATE HEW CONSIDER PARALLEL SUGGESTION IN APPROPRIATE BODY IN WHO LATER THIS YEAR OR EARLY NEXT YEAR. END COMMENT.

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E. EFFECTS OF INFLATION AND CURRENCY FLUCTUATION ON BUDGETARY APPROPRIATIONS: THIS RATHER HOT ISSUE OF LAST YEAR WAS ALMOST ABSENT FROM DISCUSSION. INDIA, COLOMBIA AND (AS USUAL) USSR MADE RELATIVELY LOW-KEY STATEMENTS URGING AGENCY TO CONTINUE TO STUDY, IN COOPERATION WITH OTHER MEMBERS OF UN FAMILY, DEVELOPMENT OF BETTER MEASURES THAN SPECIAL BUDGETARY APPROPRIATION FOR ADJUSTMENT OF PROGRAM COST ESTIMATES TO INSULATE AGENCY PROGRAM FROM EXTERNAL FACTORS SUCH AS THESE. COMMENT: THIS DISCUSSION TOOK PLACE BEFORE ANY INFORMATION ON UN WORKING GROUP ON CURRENCY INSTABILITY HAD REACHED VIENNA. FROM USUN CABLE, WE DOUBT THAT THIS REPORT WOULD HAVE CHANGED MUCH IN DISCUSSION, HOWEVER, END COMMENT.

F. PRESENTATION OF BUDGET: FRG REITERATED PREVIOUS SUGGESTION THAT AGENCY INCLUDE ESTIMATED STAFFING AND BUDGET FIGURES IN PROJECTIONS OF SIX-YEAR MEDIUM TERM PROGRAM OF WORK. SECRETARIAT MADE NO RESPONSE. COMMENT: SECRETARIAT PRIVATELY THINKS IT IS IMPOSSIBLE IN TODAY'S INFLATIONARY WORLD, BUT FRG HAS BEEN RIDING ON THIS FOR SOME TIME, AND IS UNLIKELY TO GIVE UP, SO WE EXPECT THAT SOONER OR LATER AGENCY WILL BE COMPELLED TO TRY TO PROVIDE SOMETHING FOR THEM. END COMMENT.

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G. TRAINING: IN RELATION TO DISCUSSION OF AGENCY EXPANSION OF TRAINING ACTIVITIES RELATED TO INTRODUCTION OF NUCLEAR POWER IN LDCS, FRG MADE FORMAL OFFER OF FACILITIES AT KARLSRUHE NUCLEAR CENTER TO HOST SESSION OF TRAINING COURSE IN NUCLEAR POWER PROJECT ENGINEERING. US INDICATED THAT, IN PRINCIPLE AND SUBJECT TO CONGRESSIONAL APPROPRIATION OF FUNDS, US WOULD CONSIDER MAKING OFFER TO HOST EARLY SESSION OF THIS COURSE IN US. SEVERAL OTHER DELS PARTICULARLY PRAISED PROPOSAL TO ESTABLISH THIS COURSE AS HIGHLY RELEVANT TO CURRENT REQUIREMENTS OF LDCS IN THIS AREA.

6. RE: TARGET FOR VOLUNTARY CASH CONTRIBUTIONS TO GENERAL FUND FOR 1975, DISCUSSION WAS LIMITED AND DULL, AND COMMITTEE ACCEPTED BOARD RECOMMENDATION THAT TARGET BE SET AT \$4.5-MILLION WITHOUT SERIOUS COMMENT. SEVERAL LDCS REPEATED DEFENSE OF THIS AS REASONABLE FIGURE, ESPECIALLY IN VIEW OF SIZE OF APPROPRIATION FOR SAFEGUARDS IN 1975, AND SOME REPEATED STATEMENTS AT JUNE BOARD THAT THEIR ACCEPTANCE OF THIS AS OPPOSED TO HIGHER FIGURE WAS GIVEN IN HOPE AND EXPECTATION THAT GIFTS IN KIND IN SUPPORT OF AGENCY TA PROGRAM WOULD TOTAL AT LEAST \$1.5-MILLION IN 1975. US, PER INSTRUCTIONS, REPEATED STATEMENT AT JUNE BOARD, THAT, WHILE US WOULD NOT RPT NOT OBJECT TO COMMITTEE CONSENSUS ACCEPTING THIS TARGET FIGURE, US MUST RESERVE ITS POSITION AS TO WHETHER ANY CASH CONTRIBUTION WHICH IT MIGHT, SUBJECT TO CONGRESSIONAL APPROPRIATION, MAKE IN 1975 COULD FOLLOW USUAL PRACTICE OF REPRESENTING AMOUNT EQUAL TO US BASE RATE OF ASSESSMENT APPLIED TO TARGET AT THIS LEVEL.

7. WORKING CAPITAL FUND: COMMITTEE ACCEPTED WITHOUT DISCUSSION BOARD RECOMMENDATION THAT LEVEL OF WCF BE MAINTAINED AT \$2-MILLION FOR 1975.

8. SCALE OF ASSESSMENTS FOR 1975: THIS WAS PROBABLY MOST IMPORTANT ITEM FOR US OF THOSE FORMALLY ON GC AGENDA, AS DRAFT 1975 SCALE INCLUDES REDUCTION IN US BASE RATE OF ASSESSMENT FROM 31.47 TO 27.66 PER CENT. SEVERAL DELS APPROACHED US WITH QUESTIONS (ALL EASILY ANSWERED), AND WERE AWARE OF APPROACHES MADE IN THEIR CAPITALS ON THIS SUBJECT. SECRETARIAT INFORMED US THAT SEVERAL OTHERS, INCLUDING UNCLASSIFIED

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ADVANCED COUNTRIES SUCH AS NETHERLANDS AND ISRAEL, WERE PURSUING IT WITH INQUIRIES UP UNTIL COMMITTEE MET. HANDLING OF SCALE IN COMMITTEE WAS FACILITATED WHEN COMMITTEE COMPLETED DISCUSSION AND ACTION ON PROGRAM AND BUDGET (AGENDA ITEM 12) AT 6:05 P.M. ON AN EVENING WHEN, DUE TO FACT THAT PREVIOUS SCHEDULE HAD CALLED FOR NO COMMITTEE MEETING, A RECEPTION BY EC FOR ALL MEMBERS OF

ALL DELEGATIONS TO GC WAS SCHEDULED FOR 6:00. CHAIR, AT URGING OF SECRETARIAT, THEN REQUESTED COMMITTEE'S ADVICE AS TO WHETHER IT COULD ACT ON SCALE (AGENDA ITEM 13) THAT EVENING IN ORDER TO PERMIT PREPARATION AND DISTRIBUTION REPORT OVERNIGHT. UK (AT US INSTIGATION) RESPONDED IN AFFIRMATIVE. WHETHER BY ACCIDENT OR DESIGN, NEITHER USSR NOR MOST OTHER SOCIALIST STATES WERE PRESENT AT SESSION, AND NUMBER OF OTHER REPS HAD LEFT ROOM WITHOUT REALIZING SCALE WOULD BE TAKEN UP. SOLE INTERVENTION CAME FROM FRENCH WHO STATED IN ONE SENTENCE THAT, AS HAD BEEN CASE IN PAST THREE YEARS, FRANCE WISHED TO RECORD OBJECTION ON PRINCIPLE TO SAFEGUARDS FINANCING ADJUSTMENT TO SCALE, WHICH IT FELT CONTRARY TO STATUTE. WITH NO FURTHER SPEAKERS, CHAIRMAN FOUND COMMITTEE CONSENSUS FOR FAVORABLE REPORT ON SCALE, AND COMMITTEE THEN ADJOURNED FOR EVENING. COMMENT: A GOOD MANY DELS WERE SOMEWHAT SURPRISED (SOME APPARENTLY NOT SO PLEASANTLY) TO DISCOVER AT RECEPTION THAT COMMITTEE HAD APPROVED SCALE IN THEIR ABSENCE. END COMMENT.

9. ALL THREE PT&B COMMITTEE REPORTS WERE CONSIDERED BY PLENARY LATE FRIDAY AFTERNOON DURING RUSH FOR ADJOURNMENT AND WERE APPROVED WITHOUT FURTHER COMMENT. TAPE

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